
ALLOCATION TO SUBCOMMITTEES OF BUDGET TOTALS
FOR FISCAL YEAR 2020

SEPTEMBER 12, 2019.—Ordered to be printed

Mr. SHELBY, from the Committee on Appropriations,
submitted the following

REPORT

The Committee on Appropriations submits the following report pursuant to section 302(b) of the Congressional Budget Act of 1974, as amended, and section 204 of the Bipartisan Budget Act of 2019 (Public Law 116–37).

The Congressional Budget Act requires that as soon as practicable after a concurrent resolution on the budget is agreed to, the Committee on Appropriations shall submit to the Senate a report subdividing among its subcommittees the new budget authority and total outlays allocated to the Committee in the joint explanatory statement accompanying the conference report on such a resolution.

Under the provisions of section 301(a) of the Congressional Budget Act, the Congress shall complete action on a concurrent resolution on the budget no later than April 15 of each year. On August 2, 2019, the President approved the Bipartisan Budget Act of 2019. Section 204 of that act provides for the Chairman of the Committee on the Budget to file an allocation, consistent with the terms of the Bipartisan Budget Act, to serve as a section 302(a) allocation for purposes of budget enforcement in the Senate. The allocation was filed by the Chairman of the Budget Committee on September 9, 2019 (Congressional Record pp. S5354–5356). This allocation reflects an increase of \$8,000,000 in nonsecurity budget authority in fiscal year 2020 and all of the associated fiscal year 2020 outlays from amounts that were designated as an emergency requirement in both the Additional Supplemental Appropriations for Disaster Relief Act, 2019 (Public Law 116–20) and the Emergency Supplemental Appropriations for Humanitarian Assistance and Border Security at the Southern Border Act, 2019 (Public Law 116–26). The allocation will remain in effect until the adoption by the Congress of a budget resolution.

This approach is not without precedent. The Bipartisan Budget Acts of 2015 and 2018 included an identical procedure for the providing of an allocation to the Committee for fiscal years 2017 and 2019, while the Bipartisan Budget Act of 2013 did the same for fiscal year 2014, and again in fiscal year 2015. Also, for fiscal year 2012, and again in fiscal year 2013, such a procedure was contained in the Budget Control Act of 2011. In fiscal year 2017, no budget resolution was adopted by Congress until January 13, 2017. For each of the other fiscal years referenced, no budget resolution was ever adopted by Congress. A similar procedure (S. Res. 308; 101st Congress) was agreed to in the Senate on July 12, 1990, providing an allocation for the Committee for fiscal year 1991. The budget resolution was finally adopted on October 9, 1990. A similar resolution (S. Res. 209; 105th Congress) was agreed to in the Senate on April 2, 1998, providing an allocation for the Committee for fiscal year 1999. Conferees were unable to resolve their differences on a budget that year. In August 2004, the President approved the Department of Defense Appropriations Act, 2005 (Public Law 108–287). Section 14007 of that act set an allocation consistent with the conference report on S. Con. Res. 95, the budget resolution for fiscal year 2005. That budget conference report was never adopted by the Congress. Again, in June 2006, the President approved the Emergency Supplemental Appropriations Act for Defense, the Global War on Terror, and Hurricane Recovery, 2006 (Public Law 109–234). Section 7035 of that act provided section 302(a) allocations to the Committee on Appropriations for fiscal year 2007. Conferees on the fiscal year 2007 budget resolution were unable to resolve their differences.

In other years, in the absence of a budget resolution, the Committee has proceeded with internal guidance, but without any budget enforcement procedures in the Senate. In June 1984, the Committee adopted a non-binding allocation of non-defense spending. That year the budget resolution was adopted by the Congress on October 1. Again, in July 2002, the Committee adopted a non-binding allocation. That year the Senate did not consider a budget resolution for fiscal year 2003. On July 15, 2010, the Committee adopted its own “Committee Guidance”. Neither the House nor the Senate considered a budget resolution for fiscal year 2011. Again, on June 20, 2013, the Committee adopted “Committee Guidance” for fiscal year 2014, which was ultimately superseded by the Bipartisan Budget Act of 2013, while on July 20, 2017, “Committee Guidance” for fiscal year 2018 was adopted by the Committee, which was superseded first by the adoption of a budget resolution on October 26, 2017, and then ultimately by an adjustment to that budget resolution resulting from the enactment of the Bipartisan Budget Act of 2018.

The Committee notes that, under the terms of section 251 of the Balanced Budget and Emergency Deficit Control Act of 1985, the Chairman of the Committee on the Budget may increase the 302(a) allocation of the Committee on Appropriations if certain conditions relating to funding of specific programs are met. These provisions address such programs as: costs of emergencies (sec. 251(b)(2)(A)(i)); costs of overseas contingency operations (sec. 251(b)(2)(A)(ii)); continuing disability reviews and redeterminations (sec. 251(b)(2)(B)); healthcare fraud and abuse control (sec.

251(b)(2)(C)); reemployment services and eligibility assessments (sec. 251(b)(2)(E)); disaster funding (sec. 251(b)(2)(D)); wildfire suppression (sec. 251(b)(2)(F)); and the 2020 census (sec. 251(b)(2)(G)).

Set forth below are the allocations to subcommittees:

SUBCOMMITTEE ALLOCATIONS FOR FISCAL YEAR 2020

[In millions of dollars]

Subcommittee	Discretionary				Mandatory		Total	
	Budget authority		Outlays Total	Total	Budget authority	Outlays	Budget authority	Outlays
	Security	Nonsecurity						
Agriculture, Rural Development, and Related Agencies .....	.....	23,108	23,108	23,108	105,588	97,934	128,696	121,880
Commerce, Justice, Science, and Related Agencies	5,695	65,138	70,833	70,833	336	329	71,169	74,765
Defense	622,373	143	622,516	622,516	514	514	623,030	624,410
Energy and Water Development	24,400	24,466	48,866	48,866	.....	.....	48,866	46,492
Financial Services and General Government	34	24,162	24,196	24,196	22,483	22,475	46,679	46,282
Homeland Security	2,383	50,800	53,183	53,183	1,802	1,796	54,985	65,348
Interior, Environment, and Related Agencies .....	.....	35,800	35,800	35,800	64	65	35,864	35,061
Labor, Health and Human Services, and Education, and Related Agencies .....	.....	178,299	178,299	178,299	830,578	829,945	1,008,877	1,016,801
Legislative Branch .....	.....	5,092	5,092	5,112	150	149	5,242	5,261
Military Construction and Veterans Affairs, and Related Agencies	11,315	93,500	104,815	104,815	119,192	118,839	224,007	218,402
State, Foreign Operations, and Related Programs .....	.....	47,000	47,000	48,428	159	159	47,159	48,587
Transportation and Housing and Urban Development, and Related Agencies	300	74,000	74,300	133,167	.....	.....	74,300	133,167
Total	666,500	621,508	1,288,008	1,364,251	1,080,866	1,072,205	2,368,874	2,436,456

COMPLIANCE WITH PARAGRAPH 7(c), RULE XXVI OF THE
STANDING RULES OF THE SENATE

Pursuant to paragraph 7(c) of rule XXVI, on September 12, 2019, the Committee ordered favorably reported the fiscal year 2020 section 302(b) budget allocations, by a recorded vote of 16–15, a quorum being present. The vote was as follows:

Yeas	Nays
Chairman Shelby	Mr. Leahy
Mr. McConnell	Mrs. Murray
Mr. Alexander	Mrs. Feinstein
Ms. Collins	Mr. Durbin
Ms. Murkowski	Mr. Reed
Mr. Graham	Mr. Tester
Mr. Blunt	Mr. Udall
Mr. Moran	Mrs. Shaheen
Mr. Hoeven	Mr. Merkley
Mr. Boozman	Mr. Coons
Mrs. Capito	Mr. Schatz
Mr. Kennedy	Ms. Baldwin
Mrs. Hyde-Smith	Mr. Murphy
Mr. Daines	Mr. Manchin
Mr. Rubio	Mr. Van Hollen
Mr. Lankford	